

Freedom of Information Officer,
Criminal Justice Inspection Northern Ireland,
Block I, Knockview Buildings,
Stormont Estate
Belfast
BT4 3SJ.

15 September 2022

████████████████████
Our reference: FOI 010922/048

Dear ██████████

Thank you for your recent Freedom of Information request submitted via email to Criminal Justice Inspection Northern Ireland (CJI) on 1 September 2022.

Our understanding of the information you have requested is in two parts and is as follows:

Part 1:

- Copies of minutes of all meetings from 1 February 2022 onwards that the Chief Inspector, Jacqui Durkin has held with the Director General of the Prison Service, Ronnie Armour and/or the Justice Minister Naomi Long in relation to any of the following:
 - CJINI's 2022 review into CSUs;
 - the Prison Service's efforts to implement change in CSUs off the back of this review; and
 - any further inspections/investigations that CJINI has done in CSUs since the review was published.

Part 2:

- Copies of all correspondence from 1 February 2022 onwards that the Chief Inspector Jacqui Durkin has shared with the Director General of the Prison Service Ronnie Armour, and or the Justice Minister Naomi Long in relation to any of the following:
 - CJINI's review into CSUs;
 - the Prison Service's efforts to implement change in CSUs off the back of this review; and
 - any further inspections/investigations that CJINI has done since the review was published.

To enable us to progress both Parts 1 and 2 of your request and provide the information that you request, we have interpreted the abbreviation 'CSUs' to mean the Care and Supervision Units in the Northern Ireland Prison Service. If this is not correct, please let us know.

For the purposes of response we have interpreted your timeframe for the information you requested, stated as '1 February 2022 onwards' to be from 1 February 2022 up to up the date of our reply to your FoI request. If this is not correct, please let us know.

We have also interpreted your term 'correspondence the Chief Inspector shared with the Director General of the Prison Service' to mean correspondence *sent or received by* the Chief Inspector. Again, if our interpretation is not correct, please let us know.

I can confirm the following information is being released in response to your request.

Part 1

A)

The Chief Inspector of Criminal Justice in Northern Ireland, Jacqui Durkin met with the Director General of the Northern Ireland Prison Service (NIPS), Ronnie Armour on 10 May 2022 to discuss progress made against the recommendations made to the NIPS in the CJI review into the operation of Care and Supervision Units (CSUs) published on 1 February 2022.

A second meeting between Chief Inspector of Criminal Justice in Northern Ireland and the Director General of the NIPS took place on 9 August 2022 to provide an update on progress made in respect of recommendations relating to health care.

CJI does not hold a record of a minute of either meeting, therefore no copies can be provided in response to your enquiry.

B)

Since the publication of CJI's review into the operation of CSUs by the NIPS on 1 February 2022, the Chief Inspector has not met with the Minister of Justice, Naomi Long MLA to discuss the review or the NIPS's efforts to implement change in the CSUs.

C)

CJI has not undertaken any further inspections in CSUs operated by the NIPS since the review was published. The Chief Inspector included a follow-up review of the operation of CSUs in the NIPS in the 2022-23 Inspection programme which was published alongside the CJI 2022-23 Business Plan on 23 May 2022. The [Annual Business Plan and Inspection Programme for 2022-23](#) can be viewed or downloaded by following the link or from the [Corporate Documents](#) area of the CJI website. When this work has concluded, the findings of follow-up review will be published on the CJI website.

D)

CJI does not undertake investigations as part of its statutory remit therefore no investigations have been undertaken by the Inspectorate in relation to CSUs.

Part 2

Please find enclosed:

A)

PDF copies of all correspondence from 1 February 2022 up to the date of this letter that the Chief Inspector of Criminal Justice in Northern Ireland, Jacqui Durkin shared with the Director General of the Prison Service, Ronnie Armour. This includes correspondence sent or received by the Chief Inspector which relates to:

- CJI's review into CSUs; and
- the [NI] Prison Service's efforts to implement change in CSUs off the back of this review.

Two documents provided by the Director General to the Chief Inspector referenced as part of this correspondence have not been released as CJI is not the holder of this information. You may however wish to contact the NIPS or Departments of Justice or Health as the data holders in relation to this.

Furthermore, three documents provided by the Director General to the Chief Inspector during their meeting on 10 May 2022 have also not been released as CJI is not the holder of this information. You may however wish to contact the NIPS as the data holder in relation to this.

B)

CJI has not undertaken any further inspections in CSUs operated by the NIPS since the review was published therefore no correspondence in relation to this is being released.

C)

As CJI does not undertake investigations as part of its statutory remit no correspondence in relation to CSUs is being released.

D)

From 1 February 2022 to date, the Chief Inspector has not shared correspondence with the Minister of Justice Naomi Long MLA in relation to:

- CJI's review into CSUs;
- the [NI] Prison Service's efforts to implement change in CSUs off the back of this review; or
- any further inspections/investigations that CJI has done since the review was published.

Information which may lead to the identification of individuals has been redacted in accordance with the General Data Protection Regulation (GDPR) except where it refers to holders of senior public appointments or public office where the identity of the individual is already publicly known.

I hope this information satisfied your request. If you have any queries about this response, please come back to me. Should this response not satisfy your request, please contact in the first instance CJI's Freedom of Information Officer.

Their address is Freedom of Information Officer, Criminal Justice Inspection Northern Ireland, Block I Knockview Buildings, Stormont Estate, Belfast, BT4 3SJ or email info@cjini.org.



James Corrigan
Chief Executive
Criminal Justice Inspection Northern Ireland

Encs

- PDF 1 Email correspondence CI to RA 20.05.22 - 30.05.22;
- PDF 2 Email correspondence CI to RA and other attendees - agenda meeting August 2022 - 03.08.22;
- PDF 3 Draft Agenda - CSU Review Recommendation Implementation - 9 August 2022; and
- PDF 4 Email correspondence ARA to CI - 03.08.22 - 04.08.22; and
- PDF 5 Email correspondence B RA to CI - 03.08.22 - 04.08.22.




McVeigh, Meloney

From: Durkin, Jacqui
Sent: 30 May 2022 15:25
To: [REDACTED]
Subject: FW: Draft CSU Operational Framework

For info [REDACTED]
Jacqui

Jacqui Durkin
Chief Inspector of Criminal Justice

 Criminal Justice Inspection
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From: [REDACTED] <[REDACTED]@[REDACTED]>
Sent: 30 May 2022 15:24
To: Durkin, Jacqui <[REDACTED]@cjini.org>
Subject: FW: Draft CSU Operational Framework

Jacqui

Thank you for taking the time to consider the Framework and for your comments. I will update you further when the Framework is finalised and we have the views of the HRC.

Regards,
Ronnie

From: Durkin, Jacqui
Sent: 27 May 2022 17:31
To: Armour, Ronnie <[REDACTED]@justice-ni.gov.uk>
Cc: [REDACTED] <[REDACTED]@justice-ni.gov.uk>
Subject: FW: Draft CSU Operational Framework

Good afternoon Ronnie

Further to our e mails below and our meeting on 10 May, thank you again for the information provided, it is clear progress is being made by you and your team on the CSU Review recommendations.

You asked for comments on your draft CSU Operational Framework (the draft) and I hope the following observations are helpful:

- While this is an operational framework, we think the draft would benefit from the inclusion of more background and an overview of the pertinent Human Rights obligations, UNCAT, OPCAT, European Prison Rules etc. The glossary does not sufficiently cover this and directly link to why meeting the standards and

monitoring them is important. This is where we think the Human Rights Commission would be of assistance and have accessible information that could be of help to you and readers? While the standard minimum rules are in the glossary it doesn't actually connect these to what that means in terms of operational practice (maybe the intention is to link further training and guidance to the draft).

- A clear explanation of what exactly the framework is and what it includes such as legislative requirements, policy, strategy and action plans, SOP, guidance etc (maybe the purpose and core objectives section could be expanded to include this?).
- It would also be helpful if there was clear messages about whether the aspiration is to demonstrate that the minimum rules have been met or aspire to more if this is feasible.
- The piece about engaging with individuals and supporting change is missing under performance measures. It would have been good to see some measures in here about working to reduce the time people spent in CSUs, less repeat admissions, numbers of people successfully resettled on landings with appropriate support, people receive the right support at the right time. I think under measures as well CSU exit survey is listed but this is a tool rather than for example 90% of people said they felt cared for or felt safe.
- The outcomes rehearse Prisons 25/25 rather than some of the things mentioned above. The governance and assurance activity could provide more detail on who is provided with assurance and when and why this is important. As you know, I had concerns that the most recent CJ report (some 3+ years old) was cited as the only source of assurance, this framework is an opportunity to explain how effective governance and assurance will operate.
- The role of the CSU outlines who will reside there rather than how NIPS aspire to support them, however we see the principles get into that a bit.
- You might want to reflect on page 9 and if embedded in the draft is the right place for it? The operational framework should stand alone and while subject to review this section will soon become dated with implementation.
- During our meeting we spoke about the qualifications around, 'but voluntary' and 'but the person has the right to decline' which of course they do but what action does that trigger to break that cycle and attempts to develop engagement? The Expectations are noted as a principle on their own rather than principles such as people are placed in CSUs as a last resort and for the shortest time possible and have access to an equitable range of purposeful activities.

I hope this is helpful in developing your draft.

Regards

Jacqui

Jacqui Durkin

Chief Inspector of Criminal Justice

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From: Durkin, Jacqui

Sent: 23 May 2022 17:23

To: Armour, Ronnie <[REDACTED]@justice-ni.gov.uk>

Cc: [REDACTED] <[REDACTED]@justice-ni.gov.uk>

Subject: RE: CSU Review recommendation implementation Strategic recommendation 2

Thanks Ronnie, are you content I share these copy letters with [REDACTED] in RQIA?

I will get back to you with some comments on the draft framework as soon as possible.
Jacqui

Jacqui Durkin
Chief Inspector of Criminal Justice

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From: [REDACTED] <[REDACTED]@justice-ni.gov.uk> On Behalf Of Armour, Ronnie

Sent: 23 May 2022 15:58

To: Durkin, Jacqui <[REDACTED]@cjini.org>

Cc: [REDACTED], [REDACTED] <[REDACTED]@justice-ni.gov.uk>

Subject: RE: CSU Review recommendation implementation Strategic recommendation 2

Jacqui

Thank you for your email. I have attached correspondence between the Justice and Health Ministers and between [REDACTED] and myself.

Regarding the Framework, we have not to date consulted the HRC but would plan to do so when we finalise the paper in the context of any comments received from your office.

Happy to discuss

Ronnie

From: Durkin, Jacqui

Sent: 20 May 2022 11:04

To: Armour, Ronnie <[REDACTED]@justice-ni.gov.uk>

Cc: [REDACTED], [REDACTED] <[REDACTED]@justice-ni.gov.uk>; [REDACTED], [REDACTED] <[REDACTED]@cjini.org>

Subject: CSU Review recommendation implementation Strategic recommendation 2

Morning Ronnie

When we met on 10 May, you mentioned a letter between the Minister of Health and Minister of Justice relating to the implementation of CSU strategic recommendation (SR) 2. You mentioned sharing it with us, if that was possible I would like to see a copy.

I have discussed a joint meeting with [REDACTED] in RQIA, involving NIPS and SEHSCT on progress towards implementing SR2 and we are hoping to arrange this towards the end of June. [REDACTED] and I are very live to the similarities between recommendations in the Vulnerable Persons in Detention review report and CSU SR2, however, we think it is important that all parties are clear on how governance and implementation of CSU recommendation, including CSU, is being taken forward, particularly as we will be carrying out a CSU follow-up review later this business year.

At this stage, I don't think ETI and Belfast Met need to attend but rather focus on the NIPS and SEHSCT related recommendations?

At our meeting you provided a copy of the NIPS Care and Supervision Operational Framework (the Framework), you had previously mentioned to me that you were working with the Human Rights Commission on the implementation of the CSU recommendations; can I ask if the Human Rights Commission have been involved in the drafting of the new Framework?

Regards
Jacqui

Jacqui Durkin
Chief Inspector of Criminal Justice

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McVeigh, Meloney

From: Durkin, Jacqui
Sent: 03 August 2022 16:15
To: Armour, Ronnie; [REDACTED]; [REDACTED]; [REDACTED]@setrust.hscni.net; [REDACTED]@setrust.hscni.net; [REDACTED]@hscni.net; [REDACTED]; [REDACTED]
Cc: [REDACTED]@rqia.org.uk; [REDACTED]@RQIA.org.uk; [REDACTED]; [REDACTED]
Subject: Meeting to discuss CSU Review recommendation implementation 9 August 2022 2pm Dundonald House
Attachments: DAGENDA RQIA,CJI, NIPS,SEHSCT,DoH Aug22.docx
Importance: High

Good afternoon all

Please see attached draft agenda for our meeting next week in Dundonald House that [REDACTED] and I will jointly chair. [REDACTED] (RQIA) and [REDACTED] (CJI) will also attend.

The meeting will focus on the implementation of the Care and Supervision Unit Review (CSU) joint justice and health or health only recommendations.

It would be useful to hear how the implementation of the CSU Review recommendations are being linked to the RQIA Review of Detained persons recommendations. It would also be good to hear about the next steps for Improving Health Within Criminal Justice Strategy and Action Plan following the DoJ Action Plan update published last week.

We are looking forward to meeting you next week; if you could advise me of any agenda additions by close on Friday that would be appreciated.

Best regards
Jacqui

Jacqui Durkin
Chief Inspector of Criminal Justice

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DRAFT AGENDA**CSU Review Recommendation Implementation****Tuesday 9 August 2pm Room 105-108 1st Floor Dundonald House**

- **Introductions**
- **Governance arrangements for CSU Review recommendation implementation**
- **CSU Review recommendations implementation progress to date**
- **CSU Review Follow up**
- **Links to implementation of Review of Services for Vulnerable Persons Detained in NI Prisons recommendations**
- **Improving Health Within Criminal Justice Strategy and Action Plan**
- **Any other business**

4

McVeigh, Meloney

From: Durkin, Jacqui
Sent: 04 August 2022 09:48
To: [REDACTED]
Subject: FW: Meeting to discuss CSU Review recommendation implementation 9 August 2022 2pm Dundonald House

For info.

Sent with BlackBerry Work
(www.blackberry.com)

From: [REDACTED], [REDACTED] <[REDACTED].[REDACTED]@justice-ni.gov.uk> on behalf of: Armour, Ronnie <[REDACTED].[REDACTED]@justice-ni.gov.uk>
Date: Thursday, 04 Aug 2022, 9:17 am
To: Durkin, Jacqui <[REDACTED].[REDACTED]@cjini.org>
Subject: RE: Meeting to discuss CSU Review recommendation implementation 9 August 2022 2pm Dundonald House

Jacqui
Thank you. I would also want [REDACTED], my healthcare lead to attend.
Ronnie

From: Durkin, Jacqui
Sent: 03 August 2022 16:15
To: Armour, Ronnie <[REDACTED].[REDACTED]@justice-ni.gov.uk>; [REDACTED], [REDACTED] <[REDACTED].[REDACTED]@justice-ni.gov.uk>; [REDACTED] <[REDACTED]@[REDACTED].hscni.net>; [REDACTED] <[REDACTED]@[REDACTED].hscni.net>; [REDACTED] <[REDACTED]@hscni.net>; [REDACTED] <[REDACTED]@health-ni.gov.uk>; [REDACTED] <[REDACTED]@health-ni.gov.uk>; [REDACTED] <[REDACTED]@health-ni.gov.uk>
Cc: [REDACTED] <[REDACTED]@rqia.org.uk>; [REDACTED] <[REDACTED]@RQIA.org.uk>; [REDACTED] <[REDACTED]@cjini.org>; [REDACTED] <[REDACTED]@cjini.org>
Subject: Meeting to discuss CSU Review recommendation implementation 9 August 2022 2pm Dundonald House
Importance: High

Good afternoon all

Please see attached draft agenda for our meeting next week in Dundonald House that [REDACTED] and I will jointly chair. [REDACTED] (RQIA) and [REDACTED] (CJI) will also attend.

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We are looking forward to meeting you next week; if you could advise me of any agenda additions by close on Friday that would be appreciated.

Best regards
Jacqui

Jacqui Durkin

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Durkin, Jacqui

From: Durkin, Jacqui
Sent: 04 August 2022 12:52
To: Armour, Ronnie
Subject: RE: Meeting to discuss CSU Review recommendation implementation 9 August 2022 2pm Dundonald House

Ronnie
That's fine, I think your room has a maximum capacity of 15 so we are still within that. Hope you had a good break.
Jacqui

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From: [redacted] <[redacted]. [redacted]@justice-ni.gov.uk> On Behalf Of Armour, Ronnie
Sent: 04 August 2022 09:18
To: Durkin, Jacqui <[redacted]. [redacted]@cjini.org>
Subject: RE: Meeting to discuss CSU Review recommendation implementation 9 August 2022 2pm Dundonald House

Jacqui
Thank you. I would also want [redacted] [redacted], my healthcare lead to attend.
Ronnie

From: Durkin, Jacqui
Sent: 03 August 2022 16:15
To: Armour, Ronnie <[redacted]. [redacted]@justice-ni.gov.uk>; [redacted] ([redacted]) <[redacted]. [redacted]@justice-ni.gov.uk>; [redacted]@setrust.hscni.net; [redacted]@setrust.hscni.net; [redacted]@hscni.net; [redacted] <[redacted]. [redacted]@health-ni.gov.uk>; [redacted] <[redacted]. [redacted]@health-ni.gov.uk>; [redacted] <[redacted]. [redacted]@health-ni.gov.uk>
Cc: [redacted]@rgia.org.uk; [redacted]@RQIA.org.uk; [redacted] <[redacted]. [redacted]@cjini.org>; [redacted] <[redacted]. [redacted]@cjini.org>
Subject: Meeting to discuss CSU Review recommendation implementation 9 August 2022 2pm Dundonald House
Importance: High

Good afternoon all

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Jacqui Durkin
Chief Inspector of Criminal Justice

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